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Document 3-22IRG-C

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CONFIDENCE OF THE QUEEN'S PRIVY COUNCIL

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Incident Response Groupe

Groupe d'interverntion en cas d'incident

Minutes

A virtual meeting of the Incident Response Group was held on Sunday, February 13, 2022, at 4:00 p.m.

Procès-verbal

Une réunion virtuelle du Groupe d'intervention en cas d'incident a eu lieu le dimanche 13 février 2022 à 16h00.

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Present	Étaient présents
The Prime Minister *(Mr. Trudeau), in the Chair,	Le Premier ministre *(M. Trudeau), Président,
The Deputy Prime Minister and Minister of Finance *(Ms. Freeland),	La vice-première ministre et ministre des Finances *(Mme Freeland),
The Minister of Intergovernmental Affairs, Infrastructure and Communities *(Mr. LeBlanc),	Le ministre des Affaires Intergouvernementales, de l'Infrastructure et des Collectivités *(M. LeBlanc),
The President of the Queen's Privy Council for Canada and Minister of Emergency Preparedness *(Mr. Blair),	Le président du Conseil privé de la Reine pour le Canada et ministre de la Protection civile *(M. Blair),
The Minister of Justice and Attorney General of Canada *(Mr. Lametti),	Le ministre de la Justice et procureur général du Canada *(M. Lametti),
The Minister of Public Safety (Mr. Mendicino),	Le ministre de la Sécurité publique *(M. Mendicino),
The Minister of National Defence *(Ms. Anand),	La ministre de la Défense nationale *(Mme Anand),
The Minister of Transport *(Mr. Alghabra),	Le ministre des Transports *(M. Alghabra),
*Secure device	*Appareil sécure

Also present	Étaient aussi présents
Mr. J. Innes (Office of the Minister of Intergovernmental Affairs, Infrastructure and Communities),	Mr. J. Innes (Cabinet du ministre des Affaires Intergouvernementales, de l'Infrastructure et des Collectivités),
Ms. L. Church (Office of the Deputy Prime Minister and Minister of Finance),	Mme L. Church (Cabinet de la vice-première ministre et ministre des Finances),
Mr. A. Steinhouse (Office of the Minister of Justice and Attorney General of Canada),	M. A. Steinhouse (Cabinet du ministre de la Justice et procureur général du Canada),
Mr. M. Maka (Office of the Minister of Transport),	M. M. Maka (Cabinet du ministre des Transports),
Mr. M. Power	M. M. Power
Mr. M. Menouar (Office of the Minister of National Defense),	M. M. Menouar (Cabinet de la ministre de la Défence nationale),
Ms. Z. Astravas (Office of the President of the Queen's Privy Council for Canada and Minister of Emergency Preparedness),	Mme Z. Astravas (Cabinet du président du Conseil privé de la Reine pour le Canada et ministre de la Protection civile),
Mr. M. Jones (Office of the Minister of Public Safety),	M. M. Jones (Cabinet du ministre de la Sécurité publique),
Mr. M. Sabia (Finance Canada),	M. M. Sabia (Finances Canada),
Mr. F. Daigle (Justice Canada),	M. F. Daigle (Justice Canada),
Mr. M. Keenan (Transport Canada),	M. M. Keenan (Transports Canada),
Mr. R. Stewart (Public Safety Canada),	M. R. Stewart (Sécurité publique Canada),

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Also present (Cont'd)	Étaient aussi présents (suite)
Mr. W. Eyre	M. W. Eyre
Mr. B. Matthews (National Defence),	M. B. Matthews (Défense nationale),
Mr. P. Prévost (Immigration, Refugees and Citizenship Canada),	M. P. Prévost (Immigration, Réfugiés et Citoyenneté Canada),
Mr. J. Ossowski (Canadian Border Services Agency),	M. J. Ossowski (Agence des services frontaliers du Canada),
Mr. D. Vignault (Canadian Security Intelligence Service),	M. D. Vignault (Service canadien du renseignement de sécurité),
Ms. B. Lucki (Royal Canadian Mounted Police),	Mme B. Lucki (Gendarmerie royale du Canada),
Ms. K. Telford	Mme K. Telford
Mr. J. Broadhurst	M. J. Broadhurst
Mr. B. Clow	M. B. Clow
Mr. J. Brodhead	M. J. Brodhead
Ms. S. Khalil	Mme S. Khalil
Mr. B. Chin	Mr. B. Chin
Mr. P. Proulx	M. P. Proulx
Mr. C. Ahmed	M. C. Ajmed
Ms. M. Michel	Mme M. Michel
Ms. V. Kattar Miller (Prime Minister's Office),	Mme V. Kattar Miller (Cabinet du premier ministre),
Mr. K. MacKillop	M. K. MacKillop
Ms. L. Setlakwe	Mme L. Setlakwe
Ms. J. Bogden	Mme J. Bogden
Mr. M. Vandergrift	M. M. Vandergrift
Mr. M. MacDonald	M. M. MacDonald
Mr. J. Hutchison	M. J. Hutchison
Ms. L. Baird	Mme L. Baird
Mr. D. MacGillivray	M. D. MacGillivray
Ms. I. Neville	Mme I. Neville
Ms. N. Boilard	Mme N. Boilard
Mr. J. Waring	M. J. Waring
Ms. S. Sortland	Mme S. Sortland
Ms. K. Levesque (Privy Council Office),	Mme K. Levesque (Bureau du Conseil privé),
Interim Clerk of the Privy Council and Secretary to the Cabinet (Ms. J. Charette).	La greffière intérimaire du Conseil privé et secrétaire du Cabinet (Mme J. Charette).
The Deputy Clerk and Associate Secretary to the Cabinet (Ms. N. Drouin).	La Sous-greffière et secrétaire associée du Cabinet (Mme N. Drouin).
National Security and Intelligence Advisor to the Prime Minister (Ms. J. Thomas).	Conseillère à la sécurité nationale et au renseignement auprès du Premier ministre (Mme J. Thomas).
Secretary	Secrétaire
Mr. S. Tupper (Privy Council Office).	M. S. Tupper (Bureau du Conseil privé).

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Also present (Cont'd)

Recording Secretary

Mr. D. Vanderlip
(Privy Council Office).

Étaient aussi présents (suite)

Secrétaire de séance

M. D. Vanderlip
(Bureau du Conseil privé).

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INCIDENT RESPONSE GROUP

February 13, 2022
4:00 p.m. – 5:30 p.m.

Secure VTC

GROUPE D'INTERVENTION EN CAS D'INCIDENT

Le 13 février 2022
16h00 – 17h30

Vidéoconférence sécurisée

AGENDA

1. Progress on Federal Actions
   a. Immediate actions
   b. Future actions
2. Targeted Situational Update
   a. Key updates in the last 24 hours
3. Key Communications
   a. National/FPT
   b. Canada-US/International

ORDRE DU JOUR

1. Progrès des mesures fédérales
   a. Les actions immédiates
   b. Les actions futures
2. Mise à jour ciblée de la situation
   a. Mises à jour clés au cours des dernières 24 heures
3. Communications clés
   a. Nationale et FPT
   b. Canada-ÉU/Internationale

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Opening Remarks

Remarque d'ouverture

s.39

s.39

The Prime Minister turned to the Minister of Public Safety to outline additional actions that could be taken by federal authorities to deal with and prevent further blockades. The Minister noted that great progress had been made in clearing and securing the Ambassador Bridge, but that there was no definitive timeline for reopening. s.39 s.39 Enforcement actions are also occurring at other points of entry (POEs) including Coutts and Emerson. s.39 The establishment of an Integrated Central Command (ICC) in Ottawa to coordinate the response from the Royal Canadian Mounted Police (RCMP), the Ontario Provincial Police (OPP) and the Ottawa Police Service (OPS) is also a significant and concrete action s.39 s.39 At the Blue Water crossing in Sarnia, the Canadian Border Services Agency (CBSA) has also doubled its capacity for commercial vehicles, allowing carriers additional corridors for cross-border trade.

s.39

s.39

s.39 Solicitor-Client Priv.

Solicitor-Client Priv. s.38

s.38 s.39

s.39 Solicitor

Solicitor-Client Priv.

Solicitor-Client Priv.

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s.39

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s.39 The Minister highlighted ongoing economic losses of 0.1 per cent to 0.2 per cent of gross domestic product for every week the blockades continue.

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s.39

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[redacted]

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s.39

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s.39 [redacted]

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Wrap-Up

Conclusion

s.39 [redacted]

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Category	Issues	Advice	Rational and timeline	OPI
Enforcement actions with current legal authorities	• Agreements exist that permit sharing of resources between organizations, but the number of resources are stretched.	Pursue	Continue assessing in short term	RCMP
	• Private sector security in some protests would be considered but are not considered acceptable in many of the current high-profile areas due to level of risk.	Pursue	Continue assessing in short term	RCMP/PS
Enforcement actions without current legal authorities	• [redacted] s.39 Solicitor Client Priv.	Pursue	Immediately	Finance
	• [redacted]	Pursue	Continue assessing in short term	Finance
Additional measures	• Promote Provincial and Territorial implementation of Maximum Enforcement Strategy comparable to approach taken by Ontario by maximizing penalties including revocation of licenses, loss of operating certificates and fines for those using private or commercial vehicles in an illegal blockade.	Pursue	Immediately	TC/PS
	• Maximize penalties including revocation of licenses, loss of operating certificates and fines for those using private or commercial vehicles in an illegal blockade.	Pursue	Immediately	TC
	• Implementation of a Government of Canada public "Tow Truck Strategy" including: o financial incentives to provide services, o penalties for failing to provide services, o federal support for procurement (services and / or trucks), o identification of qualified drivers employed by all levels of government; o engagement with the U.S. (e.g. Montana and North Dakota); and o securing support of major freight operators (who are the primary users of heavy tow trucks)	Pursue	Immediately	TC
	[redacted] s.38 Solicitor Client Priv.			
	• [redacted] s.38	Pursue	Immediately	PS/GAC
	• Exercise any available powers under the *Not-for-Profit Act* to void the convoy being registered under the Act	Pursue	Continue assessing in short term	ISED

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	• Activate a Government Operations Command Centre	Hold	May be redundant to existing command centres	RCMP
	• Identify a federal operational lead coordinator	Hold	Assess implementation of enforcement actions for 2-3 days	RCMP
	• Denying entry to Canada for foreign nationals who have committed offenses related to the protests.	Pursue	Continue assessing in short term	IRCC/CBSA
	• [redacted] s.38	Pursue	Continue assessing in short term	IRCC/CBSA
	• Harden Ports of Entry and Trade Corridors with fencing, barricades, controlled access points and additional personnel (law enforcement or CAF)	Pursue	Continue assessing in short term	CBSA
	• Minister of Public Safety authorities to decide that a passport is not to be issued or is to be revoked if they have reasonable grounds to believe that the decision is necessary to prevent the commission of a terrorism offence, as defined in section 2 of the *Criminal Code*, or for the national security of Canada or a foreign country or state.	Pursue	Continue assessing in short term	PS
	• Minister of IRCC with authority to refuse to issue, cancel, or revoke passports in cases of passport fraud, passport-related criminality, where someone is charged with an indictable offence, when someone is subject to a term of imprisonment in Canada, or where someone has judicially-imposed restrictions on their travel.	Pursue	Continue assessing in short term	IRCC
CAF Engagement	• Deploy CAF to unoccupied CI particularly border crossings [redacted] s.38 s.3 8	Hold	On-going internal conversations around impacts of decision	DND
	[redacted] s.38 Deploy CAF tow trucks to Windsor/Ottawa/Coutts/Emerson.	Hold	On-going internal conversations around impacts of decision	DND

ENTERED AS EVIDENCE IN THE INQUIRY INTO THE DECISION TO INVOKE THE EMERGENCIES ACT

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IRG TRACKER

Follow up to Feb 12, 2022 IRG Meeting: NEW Actions Identified (For additional detail see highlighted items)	Daily Sit Rep and Documents of Relevance
[redacted] s.39 - **FPT:** Engage with Ontario, explore AB request for heavy equipment with CAF, continued bilateral engagement with Provinces - **Communications**: Readout from IRG, identify Government actions to highlight and communicate, highlight US actions in support - **Intelligence:** Provide clear sit rep of progress made on aggregation of intel at Feb 13 sit rep - **Tow Trucks:** Provide list of additional available tow trucks and lists of appropriately licensed drivers - **Critical Infrastructure:** Clearly identify critical infrastructure other than POEs, and plans for securing critical infrastructure not currently impacted by protests, including role of different organizations (local police, RCMP, CAF) - [redacted] s.39 - **Policing:** Confirm (and get readout of) plan in place for Ottawa response	Blockades - Feb 11, 2022.docx Feb 12 AM Sit Rep.docx Ambassador Bridge - Impacts.docx
Follow up to Feb 13, 2022 DMOC Meeting: NEW Actions Identified (For additional detail see highlighted items) - **Top-line:** Feb 13 IRG meeting must focus on immediate action, immediate decisions, and communications strategy - **Action Plan:** Need to identify what authorities exist and have not yet been applied, as well as what additional authorities are required now and what may be required in the future - **FPT:** continue bilateral engagement with PTs and encourage them to apply additional measures within their authority, including implementing orders similar to what Ontario has done [redacted] Solicitor-Client Privilege - **Communications Plan:** Prepare a plan that will help influence behavior and support efforts to address the ongoing challenges - **Communications:** Communicate enforcement actions that have been taken to date and others that will be applied	

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TRACK 1

Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
1. Identify a clear leadership table within the federal government to establish clear information sharing ***Policy/Program Actions***	Establish regular Deputy Minister calls	**NSIA to set up daily DMOC calls**		**Ongoing. First daily meeting Feb 11**	• Daily DMOC schedule established. • Action daily sit-reps to provide to IRG members	
	Circulate daily PCO-NSIA led sit-reps (including information from all federal partners)	**PCO/NSIA**				
2. Collaborate with local and provincial police forces to identify resourcing needs, share with DM Table, especially in instances where the needs cannot be met, and outline where federal resourcing can fill gaps ***Policy/Program Actions***		**RCMP**			• Political engagement with Ontario	
3. Establish a mandate and terms for a potential lead federal negotiator, who this could be, who he or she would engage, etc. ***Policy/Program Actions***	- Terms of Reference for engagement - Potential federal interlocutor	**PS** **NSIA**			• Preliminary proposal on engagement with protesters, including police advice and considerations. • Should this be provincial or federal? What role should they play? • Is this a police, political, or appointed figure?	Engagement Proposal rev.docx Ambassador Bridget Blockade Let
4. Identify immediate measures to close the intelligence gap	Consult PCO Communications, IAS	**PCO-IAS**	**ITAC** **CSIS**		• Work with comms to tap into their social media monitoring [redacted] s.13	

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Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
(i.e., open source, non-criminal, non-terrorist) ***Policy/Program Actions***	on roles and responsibilities		**PS** **CSE** **PCO-Comms** **GAC** **DND** **RCMP** **GOC**		• Identify additional reports that are being developed and share more broadly to aggregate intelligence (e.g., CSIS, ITAC) • Provide clear status update at Feb 13 IRG. • Include in daily sit-reps	
5. Action plan for tow trucks ***Enforcement Actions***	Domestic tow truck support (e.g., Montreal)	**TC**	**CBSA** **RCMP** **PSPC**		• Need truck drivers, as many as possible to action direct seizures • Identify (with OPP and PSPC) procurement and contracting incentives/penalties • Ontario to looking at commandeering trucks as part of emergency measures • NSIA tasked clear plan with milestones to CBSA, RCMP, PSPC • TC to provide a list of available tow trucks and list with options and recommendations for accessing additional tow-trucks • Identify list of individuals capable of operating tow trucks in different geographic locations • Identify list of individuals in different geographic locations capable of operating trucks and other vehicles belonging to protesters Explore deployment of CAF tow trucks to most affected sites s.38	
	Leverage procurement strategies (e.g., leverage preferred suppliers list)	**TC**				
	Identify available resources and equipment to support towing operations (e.g., police or CAF members with Class 1 licenses)	**TC**				
	US tow truck protocol	**NSIA and Can Amb to US**				

EMERGENCY ACT PROCEEDINGS - CONFIDENCES OF THE QUEEN'S PRIVY COUNCIL

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Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
6. Confirm protection of critical infrastructure and ports of entry at greatest risk ***Enforcement Actions***	Engage TC, PS, CBSA to leverage existing information sources	**PS**	**TC** **CBSA**	**Development of evergreen list in progress.**	• Stand up vigilance at key points • TC engaged with airports, railways; CBSA do the same re bridges • CBSA requires concrete plans for the 11 commercial POEs • Can reroute some traffic but hard to reroute all without major disruption • CBSA to follow up with each POE to make sure that they have enough resources on hand or identify additional needs • Need to identify critical infrastructure aside from POEs (i.e. bridges, tunnels, power plants, communications equipment, etc.) • Clearly identify critical infrastructure other than POEs • Identify plans for securing critical infrastructure that is not currently impacted by protests, including role of different organizations (local police, RCMP, CAF) • **Deploy CAF to unoccupied critical infrastructure** particularly border crossings and ports	PDF COVID Mandate Protest Map Nationa PS-SP-#4219079-v3-NCSB_-_CID_-_Convo Protest POE List POJ Engagement 202202 Backgrounder on Ambassador Bridge B
7. Further define and elaborate on potential consequences for protestors ***Enforcement Actions***	Potential TC measures under the *Canada Transportation Act* (e.g., AMPs, fines, etc.) Leverage potential/upcoming provincial measures (e.g., truck seizures, applying financial penalties, prosecuting criminal actions)	**TC**	**PS** **DoJ** **PCO** **CPIC** **IRCC**		• Comms – refining this narrative as we can clearly shape the specifics for Ontario [redacted] Solicitor Client Priv. • RCMP talking with Chiefs of Police next week on changes of legislation and approaches to protest acts (i.e. AB critical infrastructure defense act) [redacted] Solicitor Client Priv. s.38	[redacted] Solicitor Client Priv.

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Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
8. Explore potential immigration measures ***Enforcement Actions***	Assess options for border/immigration measures and mobility consequences.	**IRCC**	**CBSA** **DOJ** **RCMP** **PS**		• Impose immigration restrictions on foreign nationals who have been accused of participating in a blockade [redacted] s.38 • Other potential immigration measures - other tools we have at the border to stop people crossing [redacted] s.38	Border Measures and Mobility Consequence
9. Explore options for FPT engagement ***Policy/Program Actions***	FMM and/or bilateral calls	**PCO-IGA**	PS (FPT Table)		• Prepare for FMM (essential in a track 2 scenario) • Focus on FPT information-sharing through operational leads • Continue using PS FPT table (with TC) as main officials forum • IGA network used to direct to PS table; maintain open lines of communication • Ongoing bilateral engagement locally and via lead ministers • Consider how other existing FPT tables may be activated quickly, as needed (but avoid disconnected discussions at too many tables) • PS is organizing a call Feb 13 with IRCC, CBSA, and US-DHS • Engage with Ontario concerning Ottawa Police Services • Continuing FPT bilateral discussions • Engage with PTs to have them apply the same orders that were applied by Ontario	Engagement with PTs.docx
10. Action Plan ***Policy/Program Actions***	Prepare a plan for Consideration at IRG	**PCO-S&I**	PS RCMP CBSA CAF IRCC TC	**Present options for consideration at Feb 13 IRG**	• Identify law enforcement gaps that can be filled using existing authorities • Identify law enforcement gaps that can only be filled with additional authorities • Identify any other measures such as those identified by IRCC and TC • Identify types of CAF engagement	[redacted] Solicitor Client Priv.

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Item	Details	Lead	Supporting Department	Timeline	Notes	Documents Received
11. Communications ***Policy/Program Actions***	Communications activities to address the ongoing situation	**PCO-Comms**	All others	**For discussion at Feb 13 IRG**	• Consistent public communications that the GoC has provided all the additional resources requested by the City of Ottawa. • Prepare a Communications Plan to help influence behavior and support efforts to address the ongoing challenges. Must be specific and actionable; consider multiple audiences (Canadians, protesters, international audience, etc.); need to align with municipal/provincial/federal comms • Communicate enforcement actions that have been taken to date and others that will be applied	

TRACK 2

Item	Details	Lead	Supporting Department	Status	Summary	Documents Received
Assess utility of other tools that do not require invoking the Emergencies Act (e.g. National Defence Act) ***Enforcement Actions***	[redacted] s.39 Solicitor-Client Priv.					
Scenario Planning ***Policy/Program Actions***		PS	PCO-EMS DOJ RCMP DND TC CBSA		• Identify operational scenarios, what are the roles of various departments, what authorities exist, and what authorities may be required to fill gaps. • Identify objectives for Track 2 invocation •	

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Item	Details	Lead	Supporting Department	Status	Summary	Documents Received
[redacted]						Solicitor-Client Priv.
Emergencies Act Operationalization	IDTF	PCO	DND CAF RCMP NSIA		• Develop tactical operational plan. • What would it mean if we had to use CAF under the EA? • What would a generic CAF package would look like? What training would they need? • How does this get communicated? • Gold/silver/bronze team in place to assess the EA in a RCMP leadership space • We need scenario planning to show how bad things could actually get	
Enforcement Actions						

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Item	Details	Lead	Supporting Department	Status	Summary	Documents Received
					• What are the federal assets needed to deal with the scenarios, how would we deal with them, the authorities needed, the worst-case scenario in terms of doing this track 2 work	

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